Why is there no Capital fund account for the Lange Forest and/or the Town Forest? Why is there no Budget for either Forest? Should both forests, separately or together be shown as a contingent liability in Fairlee's Statement of Condition?

# TOWN OF FAIRLEE, VERMONT

# REVIEW REPORT AND FINANCIAL STATEMENTS

# **DECEMBER 31, 2019**

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# FOTHERGILL SEGALE & VALLEY

Certified Public Accountants



#### INDEPENDENT ACCOUNTANT'S REVIEW REPORT

To the Selectboard Town of Fairlee Fairlee, Vermont

We have reviewed the accompanying modified cash basis financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the Town of Fairlee, Vermont, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents. A review includes primarily applying analytical procedures to management's financial data and making inquiries of management. A review is substantially less in scope than an audit, the objective of which is the expression of an opinion regarding the financial statements as a whole. Accordingly, we do not express such an opinion.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement whether due to fraud or error.

#### Accountant's Responsibility

Our responsibility is to conduct the review engagement in accordance with Statements on Standards for Accounting and Review Services promulgated by the Accounting and Review Services Committee of the AICPA. Those standards require us to perform procedures to obtain limited assurance as a basis for reporting whether we are aware of any material modifications that should be made to the financial statements for them to be in accordance with the modified cash basis of accounting. We believe that the results of our procedures provide a reasonable basis for our conclusion.

#### Accountant's Conclusion

Based on our review, we are not aware of any material modifications that should be made to the accompanying financial statements in order for them to be in accordance with the modified cash basis of accounting.

#### **Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared in accordance with the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our conclusion is not modified with respect to this matter.

#### **Required Supplementary Information**

Management has omitted the Management's Discussion and Analysis that the modified cash basis of accounting requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

#### **Supplementary Information**

The supplementary information included in the Schedules 1 and 2 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the modified cash basis financial statements. The supplementary information has been subjected to the review procedures applied in our review of the modified cash basis financial statements. We are not aware of any material modifications that should be made to the supplementary information. We have not audited the supplementary information and do not express an opinion on such information.

Respectfully submitted,

FOTHERGILL SEGALE & VALLEY, CPAS

Montpelier, Vermont

Vermont Public Accountancy License #110

December 17, 2020

# STATEMENT OF NET POSITION - MODIFIED CASH BASIS

# DECEMBER 31, 2019

	Governmental Activities	71	
ASSETS			
Cash and cash equivalents	\$ 2,174,949	\$ 0	\$ 2,174,949
Investments - restricted	17,285	0	17,285
Internal balances	(402,619)	402,619	0
Total assets	1,789,615	402,619	2,192,234
LIABILITIES			
Current Liabilities			
Due to State of Vermont - Property Taxes	283,934	0	283,934
Due to School Districts	510,224	0	510,224
Due to Fiduciary funds	171,160	0	171,160
Prepaid property taxes	19	0	19
Held for others	1,068	0	1,068
Total current liabilities	966,405	0	966,405
NET POSITION			
Restricted	276,229	0	276,229
Unrestricted	546,981	402,619	949,600
Total net position	\$ 823,210	\$ 402,619	\$ 1,225,829

#### STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

#### FOR THE YEAR ENDED DECEMBER 31, 2019

					Oi	perating		Capital	Net (Expense) Revenue and Change in Net Position				
Functions/Programs		Expenses		arges for Services		ants and tributions	G	rants and ntributions		vernmental Activities	Business-type Activities		Total
Governmental Activities:													
General government	\$	590,489	\$	58,942	\$	6,493	\$	0	\$	(525,054)	\$ 0	\$	(525,054)
Highways and streets		284,454		0		80,604		0		(203,850)	0		(203,850)
Culture and recreation		226,697		2,088		0		0		(224,609)	0		(224,609)
Public safety		157,918		0		0		0		(157,918)	0		(157,918)
Appropriations		25,500		0		0		0		(25,500)	0		(25,500)
Cemeteries		29,846		0		0		0		(29,846)	0		(29,846)
Debt service		77,746		0		0		0		(77,746)	0		(77,746)
Capital outlay - general fund		29,608		0		0		0		(29,608)	0		(29,608)
Capital outlay - highways and streets		231,215		0		0		130,728		(100,487)	0		(100,487)
Total governmental activities		1,653,473		61,030		87,097		130,728		(1,374,618)	0		(1,374,618)
Business-type activities													
Water system		1,201,577		160,432		0		0		0	(1,041,145)		(1,041,145)
Total business-type activities		1,201,577		160,432		0		0		0	(1,041,145)		(1,041,145)
Total government	_\$_	2,855,050	\$	221,462	\$	87,097	\$	130,728		(1,374,618)	(1,041,145)		(2,415,763)
	Ge	neral Revenue	s and	Other Source	es:								
		roperty taxes:	and re	lated revenu	es					1,292,006	0		1,292,006
	Ι	Debt proceeds								0	278,409		278,409
	I	nvestment inc	ome							9,864	0		9,864
	Ţ	itigation settle	ement							0	900,000		900,000
	(	Other revenues								90,343	829		91,172
	7	ransfers								(17,879)	17,879		0
		Total gener	al rev	enues and oti	her sour	ces				1,374,334	1,197,117		2,571,451
	Ch	ange in net po	sition							(284)	155,972		155,688
	Ne	t position - Jan	nuary	1, 2019						823,494	246,647		1,070,141
	Ne	t position - De	cemb	er 31, 2019					\$	823,210	\$ 402,619	_\$_	1,225,829

#### BALANCE SHEET - GOVERNMENTAL FUNDS

#### MODIFIED CASH BASIS

#### **DECEMBER 31, 2019**

	 General Fund		Capital Fund	Go	Other vernmental Funds	Go	Total evernmental Funds
ASSETS	0.194.040	•		_			
Cash and cash equivalents	\$ 2,174,949	\$	0	\$	0	\$	2,174,949
Investments - restricted	0		0		17,285		17,285
Due from other funds	 0		535,768		258,944		794,712
Total assets	\$ 2,174,949	\$	535,768	\$	276,229	\$	2,986,946
LIABILITIES AND FUND BALANCES							
LIABILITIES							
Due to other funds	\$ 1,368,491	\$	0	\$	0	\$	1,368,491
Due to State of Vermont	283,934		0		0		283,934
Due to School Districts	510,224		0		0		510,224
Prepaid property taxes	19		0		0		19
Held for others	1,068		0		0		1,068
Total liabilities	2,163,736		0		0		2,163,736
FUND BALANCES							
Restricted	0		0		276,229		276,229
Committed to capital projects	0		535,768		0		535,768
Unassigned	11,213		0		0		11,213
Total fund balances	11,213		535,768		276,229		823,210
Total liabilities and fund balances	 2,174,949	\$	535,768	_\$	276,229	\$	2,986,946

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -GOVERNMENTAL FUNDS

#### MODIFIED CASH BASIS

	General Fund	Capital Funds	Other Governmental Funds	Total Governmental Funds
REVENUES				
Property taxes and related revenues	\$ 1,292,006	\$ 0	2 0	\$ 1,292,006
Intergovernmental	80,604	130,728	0	211,332
Licenses, fees and fines	20,919	0	16,009	36,928
Investment income	3,046	0	6,818	9,864
Building rentals	30,595	0	0	30,595
Other	78,137	100	12,106	90,343
Total revenues	1,505,307	130,828	34,933	1,671,068
EXPENDITURES				
Current				
General Government	551,340	37,099	2,050	590,489
Highway and streets	284,454	0	0	284,454
Culture and recreation	210,849	986	14,862	226,697
Public safety	157,918	0	0	157,918
Appropriations	25,500	0	0	25,500
Cemeteries	10,418	0	19,428	29,846
Debt service				•
Principal	46,810	0	0	46,810
Interest	30,936	0	0	30,936
Capital outlays	29,608	231,215	0	260,823
Total expenditures	1,347,833	269,300	36,340	1,653,473
EXCESS REVENUES (EXPENDITURES)	157,474	(138,472)	(1,407)	17,595
OTHER FINANCING SOURCES (USES)				
Transfers in	0	181,105	0	181,105
Transfers out	(198,984)	0	0	(198,984)
Total other financing sources (uses)	(198,984)	181,105	0	(17,879)
NET CHANGE IN FUND BALANCE	(41,510)	42,633	(1,407)	(284)
FUND BALANCES - JANUARY 1, 2019	52,723	493,135	277,636	823,494
FUND BALANCES - DECEMBER 31, 2019	\$ 11,213	\$ 535,768	\$ 276,229	\$ 823,210

#### MODIFIED CASH BASIS

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
REVENUES		7.02444	(Olitar brable)
Taxes and related revenues			
Property taxes - general	\$ 1,231,473	\$ 1,207,621	\$ (23,852)
Interest on delinquent taxes	0	8,870	8,870
Delinquent tax fees	6,000	3,627	(2,373)
State current use payment	68,000	71,888	3,888
Total taxes and related revenues	1,305,473	1,292,006	(13,467)
Intergovernmental			
State highway aid grant	40,000	40,602	602
Other grants	124,654	40,002	(84,652)
Total intergovernmental  Licenses, fees and fines	164,654	80,604	(84,050)
Town clerk fees	8,000	0.140	1.140
Photocopying	350	9,149 731	1,149 381
Beach fees	1,800	2,088	288
Dump and trash income	1,725	2,060	335
Other fees, permits & licenses	8,650	6,891	(1,759)
Total licenses, fees and fines	20,525	20,919	394
Interest	700	3,046	2,346
Building rentals	30,020	30,595	575
Other revenues			
Donations	58,270	53,231	(5,039)
Donated services	27,738	22,434	(5,304)
Miscellaneous	500	2,472	1,972
Total other revenues	86,508	78,137	(8,371)
Total revenues	1,607,880	1,505,307	(102,573)
EXPENDITURES			
Administration	1.50.004	1.01.404	/= -A
Salaries	167,884	171,482	(3,598)
Payroll taxes Benefits	12,843	13,920	(1,077)
	45,843	41,969	3,874
Selectboard expenses Town clerk expenses	2,550 1,400	1,564	986
Town report	3,150	1,876 2,236	(476) 914
VLCT dues	2,138	2,192	(54)
Advertising	1,500	568	932
Postage	3,445	3,893	(448)
Office supplies	4,200	4,925	(725)
Training	1,500	1,275	225
Computer and internet	17,500	17,594	(94)
Equipment	1,500	2,298	(798)
Repairs and maintenance	11,160	9,290	1,870
Travel	1,300	2,078	(778)
Insurance	7,669	5,780	1,889
Telephone	2,925	3,551	(626)
Professional and legal fees	9,160	6,505	2,655
Miscellancous		47	(47)
Total administration	297,667_	293,043	4,624
Highway			4
Winter roads	97,000	131,497	(34,497)
Sand and salt Resurfacing	28,000	37,476	(9,476)
Repairs and maintenance	20,000	23,832	(3,832)
Ditching	47,750 10,000	62,219 4,680	(14,469)
Mowing	7,000	7,000	5,320 0
Sweeping	1,200	2,030	(830)
Lighting	7,500	6,997	503
Tree removal	7,000	6,838	162
Special projects	5,000	1,628	3,372
Miscellaneous	2,200	36	2,164
Insurance	294	221	73
Total highway	232,944	284,454	(51,510)
		-5-17-20-1	10.10.101

#### MODIFIED CASH BASIS

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Town Hall	Dudget	Actual	(Umayorable)
Salaries	5,500	7,838	(2,338)
Payroll taxes	421	600	(179)
Parks	1,000	1,781	(781)
Supplies and small equipment	3,000	1,631	1,369
Repairs and maintenance	14,250	14,733	(483)
Insurance	6,616	4,962	1,654
Utilities	11,475	16,956	(5,481)
Contracted services	17,025	15,130	1,895
Total town hall	59,287	63,631	(4,344)
Emergency Building			
Repairs and maintenance	10,200	4,505	5,695
Contracted services	1,000	828	172
Insurance	3,075	2,889	186
Ambulance	43,428	42,988	440
Utilities	12,550	12,496	54
Total emergency building	70,253	63,706	6,547
Zoning Office	<del></del> -		
Salaries	35,510	36,690	(1,180)
Payroll taxes	2,717	2,807	(90)
Regional planning commission	1,456	1,456	Ò
Green Mountain Economic Development	1,000	1,000	0
Planning grant expenses	0	3,822	(3,822)
Better connections grant expenses	60,000	2,060	57,940
Town plan consultant	8,500	8,500	0
Miscellaneous	850	769	81
Mileage reimborsement	1,000	1,019	(19)
Professional fees	500	50	450
Equipment and supplies	950	390	560
Total zoning office	112,483	58,563	53,920
Fire Department			
Salaries	13,000	8,065	4,935
Payroll taxes	994	466	528
Office supplies and equipment	19,850	15,843	4,007
Training	2,500	915	1,585
Computer and internet	1,659	2,593	(934)
Repairs and maintenance	10,000	5,629	4,371
Insurance	11,766	10,920	846
Telephone and dispatch	11,724	6,286	5,438
Total fire department	71,493	50,717	20,776
Forestry			
Salaries	250	250	0
Payroll taxes	19	19	0
Repairs and maintenance	500	0_	500
Total forestry	769	269	500

#### MODIFIED CASH BASIS

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Listers		Actual	(Omayorable)
Salaries	33,753	34,102	(349)
Payroll taxes	2,582	2,728	(146)
Mapping maintenance	2,806	2,650	156
Miscellaneous	955	625	330
Professional fees	1,000	0	1,000
Office supplies	150	34	116
Mileage	500	386	114
Total histers	41,746	40,525	1,221
Milfoil	471770	70,040	17261
Salaries	10,990	12,880	(1,890)
Payroll taxes	710	855	(145)
Contractual	78,000	59,574	18,426
In-Kind	27,738	22,434	5,304
Equipment maintenance	1,150	824	326
Insurance	1,155	866	289
Miscellaneous	220	553	(333)
Total milfoil	119,963	97,986	21,977
Police	113,703	37,300	21,977
Salaries	12,500	11,301	1,199
Payroll taxes	918	850	68
Subcontractors	18,300	13,847	4,453
Supplies and equipment	2,250	8,214	(5,964)
Training	150	65	(3,904)
Computer and internet	500	1,047	(547)
Auto expenses	2,100	1,047	
Insurance	·	-	1,051
Dispatch	4,829	3,622	1,207
Total police	3,500	3,500	1.552
Railroad Station	45,047	43,495	1,552
Insurance	1.063	1.421	461
Utilities	1,962	1,471 940	491
Miscellaneous	1,060		120
Contracted services	1,053	1,366	(313)
	625	1,130	(505)
Repairs and maintenance Total railroad station	500	293	207
Recreational Council	5,200	5,200	0
Salaries	11.000	13.700	(200)
	13,000	13,709	(709)
Payroll taxes Red Cross	995	1,049	(54)
	1,000	2,048	(1,048)
Beach expenses Miscellaneous	2,000	1,398	602
	1,300	1,012	288
Advertising Insurance	700	200	500
Utilities	1,425	1,069	356
	1,325	1,343	(18)
Total recreational council	21,745	21,828	(83)
Other  Brand of sixil such said:	500	1/	464
Board of civil authority	500	36	464
Elections	1,000	990	10
County taxes	53,000	55,261	(2,261)
Memorial day	2,000	1,585	415
Land records restoration	1,000	298	702
Fireworks	5,500	5,500	0
Emergency management	1,000	31	969
Total other	64,000	63,701	299

#### MODIFIED CASH BASIS

	Original and Final		Variance Favorable
	Budget	Actual	(Unfavorable)
Library			
Salaries	42,734	43,014	(280)
Payroll taxes	3,260	3,291	(22)
Medical insurance	9,929	9,937	(8)
Repairs and maintenance Books and media	5,446	4,368	1,078
Dues and subscriptions	8,200 1,260	8,247 1,294	(47) (34)
Miscellaneous	1,345	1,626	(281)
Programs	1,400	1,570	(170)
Computer and copier	4,250	4,154	96
Supplies and small equipment	2,900	2,847	53
Insurance	3,550	2,663	887
Telephone	2,248	2,143	105
Utilities	6,788	5,612	1,176
Total library	93,319	90,766	2,553
Cemetery			
Cornerstones	150	300	(150)
Insurance	35	26	9
Water	710	633	77
Contracted services	9,075 300	8,800	275
Flag expenses Monument repairs	1,000	0 640	300 360
Miscellaneous	125	19	106
Total cemetery	11,395	10,418	977
Trash and Recycling		70,170	
Salaries	6,872	5,096	1,776
Payroll taxes	526	390	136
Recycling	15,996	15,996	0
Composting	1,200	1,210	(10)
Facility maintenance	2,000	527	1,473
Household hasardous waste	0	987	(987)
Dump	600	355	245
Membership - CVSWD	987	0	987
Green-Up	200	0	200
Insurance Contracted services	1,051 625	788 0	263
Grant expenses	023	569	625 (569)
Total trash and recycling	30,057	25,918	4,139
Community Organizations		25,510	4,137
American Red Cross	500	500	0
The Mentoring Project	500	500	0
Capstone	300	300	0
Central VT Adult Education	400	400	0
CVCOA	600	600	0
Clara Martin Center	1,545	1,545	0
Cohase Chamber	250	250	0
Green-Up Vermont	50	50	0
Orange County Parent/Child Center	200	200	0
Little Rivers Health Care	2,000	2,000	0
Lake Fairlee Milfoil Association	5,250	5,250	0
Orange County Diversion Program Orange East Seniors	200	200	U 0
Oxbow Senior Independence Program	2,200 300	2,200 300	0
Rivendell Trails	450	450	0
Rivendell Recreation Association	1,500	1,500	0
Safeline	700	700	0
Stagecoach Transportation	2,500	2,500	0
VABVI	300	300	0
VT Center for Independent Living	155	155	0
VT Rural Fire Protection	100	100	0
VNA/Hospice	5,500	5,500	<u>0</u> .
Total community organizations	25,500	25,500	0

#### MODIFIED CASH BASIS

	Original and Final		Variance Favorable
7.7	Budget	Actual	(Unfavorable)
Tri-Town Commission		_	
Stipends	306	0	306
VLCT	706	691	15
Miscellaneous	238	68_	170
Total tri-town commission	1,250	759	491
Capital outlays	27,000	29,608	(2,608)
Debt service			
Dam bond	14,450	14,450	0
Town hall renovation	32,360	32,360	0
Interest expense	30,968	30,936	32
Total debt service	77,778	77,746	32
Total expenditures	1,408,896	1,347,833	61,063
EXCESS REVENUES	198,984	157,474	(41,510)
TRANSFERS OUT			
Capital budget fund transfers			
Highway rebuilding	(75,656)	(75,656)	0
Town hall	(13,000)	(13,000)	0
Fire truck and equipment	(10,000)	(10,000)	0
Library	(5,000)	(5,000)	0
Police	(2,500)	(2,500)	0
Computer plan	(8,449)	(8,449)	0
Transfer station	(40,000)	(40,000)	0
Building maintenance	(20,000)	(20,000)	0
Vault expansion	(1,000)	(1,000)	0
Village center enhancement	(2,500)	(2,500)	0
Milfoil	(3,000)	(3,000)	0
Total capital budget fund transfers	(181,105)	(181,105)	0
Other transfers	,	,,,	·
Water fund	(17,879)	(17,879)	0
Total transfers	(198,984)	(198,984)	0
Total expenditures and transfers	1,607,880	1,546,817	61,063
NET CHANGE IN FUND BALANCE	<u>\$</u> 0	(41,510)	\$ (41,510)
FUND BALANCE - JANUARY 1, 2019	-	52,723	
FUND BALANCE - DECEMBER 31, 2019	=	\$ 11,213	

# STATEMENT OF NET POSITION - PROPRIETARY FUND

# MODIFIED CASH BASIS

# **DECEMBER 31, 2019**

	Water System Fund
ASSETS  Due from other funds	\$ 402,619
	<u> </u>
NET POSITION Unrestricted	402,619
Total net position	\$ 402,619

# STATEMENT OF ACTIVITIES - PROPRIETARY FUND

# MODIFIED CASH BASIS

	 Water System Fund
OPERATING REVENUES:	
Charges for usage (net of discounts)	\$ 160,432
Interest and penalties on delinquent charges	 829
Total operating revenues	 161,261
OPERATING EXPENSES:	
Wages	13,936
Payroll taxes	691
Dues and subscriptions	350
Insurance	2,394
State of Vermont	888
Repairs and maintenance	40,887
Office supplies	2,323
Utilities	9,798
Miscellaneous	 571
Total operating expenses	 71,838
INCOME FROM OPERATIONS	 89,423
NON-OPERATING REVENUES (EXPENSES)	
Loan proceeds	278,409
Litigation settlement	900,000
Transfer from general fund	17,879
Water System professional fees	(493,469)
Principal payment	(623,894)
Interest and administration fees	 (12,376)
Total non-operating expenses	 66,549
NET CHANGE IN NET POSITION	155,972
NET POSITION - JANUARY 1, 2019	 246,647
NET POSITION - DECEMBER 31, 2019	\$ 402,619

# TOWN OF FAIRLEE, VERMONT STATEMENT OF FIDUCIARY NET POSITION MODIFIED CASH BASIS DECEMBER 31, 2019

		Special Pur	Total					
	Sc	holarship	S	S. Miller	Special Purpose			
		Fund	I	3equest	Trusts			
ASSETS				_				
Due from Town	\$	137,462	\$	33,698	\$	171,160		
Total assets	\$	137,462	\$	33,698	\$	171,160		
NET POSITION								
Held in trust for others	\$	137,462	\$	33,698	\$	171,160		
Total net position	\$	137,462	\$	33,698	\$	171,160		

# TOWN OF FAIRLEE, VERMONT STATEMENT OF CHANGES IN FIDUCIARY NET POSITION MODIFIED CASH BASIS YEAR ENDED DECEMBER 31, 2019

		Special Pur	rusts	Total			
	Sc	holarship	S.	Miller	Special Purpos		
		Fund	В	equest	Trusts		
ADDITIONS		_					
Donations	\$	2,280	\$	0	\$	2,280	
Interest and dividends		365		85		450	
Total additions		2,645		85		2,730	
DEDUCTIONS							
Expenses		10,000		0		10,000	
Total deductions		10,000		0		10,000	
CHANGE IN NET POSITION		(7,355)		85		(7,270)	
NET POSITION, JANUARY 1, 2019		144,817		33,613		178,430	
NET POSITION, DECEMBER 31, 2019	\$	137,462	\$	33,698	\$	171,160	

#### NOTES TO FINANCIAL STATEMENTS

#### **DECEMBER 31, 2019**

The Town of Fairlee, Vermont operates under a Selectboard/Town Clerk/Town Treasurer form of government and provides the following services: public safety, highways and streets, water, recreation, public improvements, planning and zoning, and general administrative services.

The Town, for financial reporting purposes, includes all of the funds relevant to the operations of the Town of Fairlee. The financial statements presented herein do not include agencies which have been formed under applicable state laws or separate and distinct units of government apart from the Town of Fairlee.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

These financial statements are presented on the modified cash basis of accounting. This basis of accounting differs from accounting principles generally accepted in the United States of America. Generally accepted accounting principles include all relevant Governmental Accounting Standards Board pronouncements. The Governmental Accounting Standards Board is the accepted standard-setting body for establishing accounting and financial reporting principles. The following is a summary of the more significant policies employed in the preparation of these financials.

#### Reporting Entity

This report includes all of the funds of the Town of Fairlee, Vermont. The reporting entity consists of the primary government; organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the Town's financial statements to be misleading or incomplete. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and it is able to impose its will on the organization or there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government. Based on these criteria, there are no entities that should be combined with the financial statements of the Town.

#### Basis of Presentation

The Town's financial statements include both government-wide and fund financial statements. The focus of the government-wide statements is on reporting the operating results and financial position of the Town as a whole. The focus of the fund financial statements is on reporting on the operating results and financial position of the most significant funds of the Town.

#### Basic Financial Statements - Government-Wide Financial Statements

The government-wide statement of net position and the statement of activities present information about the Town, as a whole. These statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, fees for service and other revenues. Business-type activities are financed in whole or in part by fees charged to external parties.

#### NOTES TO FINANCIAL STATEMENTS

**DECEMBER 31, 2019** 

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The Statement of Net Position presents all of the Towns activities on the modified cash basis of accounting. The Town's net position is reported as restricted net position and unrestricted net position.

The Statement of Activities reports both the direct gross and net cost of each of the Town's governmental and business-type functions. Direct expenses are those that are specifically associated with a function. The Statement of Activities reduces direct expenses by related program revenue, including operating and capital grants, contributions and charges for services. Program revenue must be directly associated with the governmental or business-type function. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants. The functions are also supported by general government revenue (property taxes, certain intergovernmental revenues, and other revenues not specific to a function).

#### Basic Financial Statements - Fund Financial Statements

The financial transactions of the Town are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, fund equity, revenue and expenditures. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are spent and the means by which spending activities are controlled. The various funds are reported by major fund within the financial statements. The fund financial statements provide information about the Town's funds. Separate statements for each fund category, governmental and enterprise, are presented.

The following is a description of the major governmental funds of the Town. All remaining governmental funds are aggregated and reported as nonmajor funds.

#### Governmental Funds

General Fund – This is the main operating fund of the Town. It is used to account for all financial resources except those required to be accounted for in another fund.

Capital Fund – This accounts for the acquisition or construction of capital items as well as other long term projects that are funded with both outside sources and transfers from the General Fund.

#### Proprietary Fund

The Proprietary Fund's operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the waste water system. All revenues and expenses not funding ongoing operations are reported as non-operating revenues and expenses.

#### Fiduciary Funds

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support Town programs. The reporting focus is on net position and changes in net position and is reported using accounting principles similar to proprietary funds.

#### NOTES TO FINANCIAL STATEMENTS

**DECEMBER 31, 2019** 

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Focus

Government-wide and proprietary fund financial statements are reported using the economic resources measurement focus within the limitations of the modified cash basis of accounting. Equity is segregated into restricted and unrestricted net asset balances using the modified cash basis of accounting. Operating statements present increases and decreases in modified cash basis net position.

Governmental fund financial statements are reported using the current financial resources measurement focus within the limitations of the modified cash basis of accounting. Fund balances (modified cash basis) are considered a measure of available spendable resources and are segregated into restricted and unrestricted amounts. Operating statements of these funds present increases and decreases in modified cash basis fund balances.

When an expenditure is incurred that would qualify for payment with either restricted or unrestricted funds, it will be paid from restricted funds. When an expenditure is incurred that qualifies for payment from either of the three unrestricted fund balance categories, it will be applied first to committed, then assigned, then unassigned.

#### Basis of Accounting

Basis of accounting refers to the point at which revenues or expenditures/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied. The Town prepares its financial statements primarily on the basis of cash receipts and cash disbursements. Consequently, certain revenues and related assets are recognized when received rather than when earned and certain expenditures and related liabilities are recognized when paid rather than when the liability is incurred. The exception to this is the Town records 1) investments as an asset at fair market value 2) property taxes collected that are due to the State of Vermont and the local School Districts as a liability and 3) interfund balances as assets and liabilities. Capital assets are expensed when purchased. Loan proceeds are recorded as other financing sources and loan repayments are recorded as expenses or expenditures.

#### Cash and Cash Equivalents

The Town has defined cash and cash equivalents to include cash on hand, demand deposits, and cash with fiscal agent with terms less than six months.

#### Investments

Investments are stated at fair market value.

#### Net Position

Net position represents the difference between assets and liabilities in the statement of net position. Net position is divided into three components:

#### NOTES TO FINANCIAL STATEMENTS

**DECEMBER 31, 2019** 

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Invested in capital assets</u>, net of related debt – consist of the historical cost of capital assets less accumulated depreciation and less any debt that remains outstanding that was used to finance those assets. The Town expenses its capital assets when purchased thereby not having a Net Position component of Invested in Capital Assets, net of related debt.

<u>Restricted net position</u> – consist of assets that are restricted by the Town's creditors, enabling legislation, by grantors, and by other contributors.

<u>Unrestricted net position</u> – all other net position is reported in this category.

#### Fund Equity

GASB Statement 54 "Fund Balance Reporting and Governmental Fund Type Definitions" provide fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balances Indicates the portion of fund equity that cannot be spent due to their form (e.g. inventories and prepaids) or funds that legally or contractually must be maintained intact.
- <u>Restricted</u> fund balances Indicates the portion of fund equity that is mandated for a specific purpose by external parties, constitutional provisions, or enabling legislation (e.g. federal and state grants, bondholders, and trust and trustee accounts).
- <u>Committed</u> fund balances Indicates the portion of fund equity that is set aside for a specific purpose by the Town's highest decision making authority.
- <u>Assigned</u> fund balances Indicates the portion of fund equity that is set aside with the intent to be used for a specific purpose by the Select Board or official that has been given the authority to assign funds (e.g. encumbrances, subsequent budgets). Assigned funds cannot cause a deficit in unassigned fund balance.
- <u>Unassigned</u> fund balances Indicates the portion of fund equity that has not been classified in the previous four categories. All funds in this category are considered spendable resources. This category provides the resources necessary to meet unexpected expenditures and revenue shortfalls.

The Town does not have a fund balance policy identifying someone other than the Town's highest decision-making authority to commit fund balance as required by GASB 54.

#### NOTES TO FINANCIAL STATEMENTS

**DECEMBER 31, 2019** 

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Interfund Balances

Transactions between funds that are representative of lending/borrowing arrangements that are outstanding at the end of the fiscal year are referred to as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

#### Use of Estimates

The preparation of financial statements in conformity with the modified cash basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### **Budget Adoption**

Budgets are approved at the annual Town Meeting in March. Any budget changes require voter approval. There were no budget changes during the year.

#### **NOTE 2 - DEPOSITS AND INVESTMENTS**

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. As of December 31, 2019, the Town's bank balances, including certificate of deposits, were exposed to custodial credit risk as follows:

Insured - FDIC	\$ 500,000
Collateralized	1,700,297
Uninsured, not collateralized	88,658
Total bank balances	\$ 2,288,955

#### Investments

Credit Risk – investments. The Town has an investment policy that limits its investment choices to policies established by the Selectboard. Investments at December 31, 2019 are recorded at fair market value and are as follows:

	Fai	r value
Common Stock	\$	17,285
Total investments	\$	17,285

#### NOTES TO FINANCIAL STATEMENTS

**DECEMBER 31, 2019** 

#### NOTE 3 - INTERFUND TRANSFERS AND INTERFUND BALANCES

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them in accordance with budgetary authorizations. \$181,105 was transferred to the Capital Fund from the General Fund per budget authorization and \$17,879 was transferred to the Water Fund from the General Fund per budget authorization.

As of December 31, 2019, the interfund balances were as follows:

Fund:	Receivable	Payable			
General Fund	\$ 0	\$ 1,368,491			
Capital Fund	535,768	0			
Water Fund	402,619	0			
Cemetery Commission/ CD	22,992	0			
Recreation Council	10,123	0			
Historical Society	4,992	0			
Lange Forest	25,223	0			
Timber Trust	28,133	0			
Gravel Pit	27,003	0			
Fireman's Stock	2,911	0			
Reappraisal Reserve	75,755	0			
Restoration Fees Reserve	10,712	0			
Listers' Training Reserve	1,984	0			
Railroad Station Fund	13,890	0			
Memorial Contributions	202	0			
Perkins Library Fund	32,393	0			
Town Hall Fundraising	118	0			
Roselene Ordway Trust	2,513	0			
Scholarship Fund	137,462	0			
S Miller Bequest	33,698	0			
Total	\$ 1,368,491	\$ 1,368,491			

#### **NOTE 4 - RISK MANAGEMENT**

The Town of Fairlee, Vermont is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Town maintains insurance coverage through the Vermont League of Cities and Towns Property and Casualty Intermunicipal Fund, Inc. covering each of those risks of loss. Management believes such coverage is sufficient to preclude any significant uninsured losses to the Town. Settled claims have not exceeded this coverage in any of the past three fiscal years. The Town must remain a member for a minimum of one year and may withdraw from the Fund after that time by giving sixty days' notice. Fund underwriting and rate setting policies have been established after consultation with actuaries. Fund members are subject to a supplemental assessment in the event of deficiencies. If the assets of the Fund were to be exhausted, members would be responsible for the Fund's liabilities.

# NOTES TO FINANCIAL STATEMENTS

# **DECEMBER 31, 2019**

#### **NOTE 5 - LONG-TERM LIABILITIES**

Long-term liabilities at December 31, 2019 consisted of the following:

Governmental Activity:	 Total	oue Within One Year
Loan Payable, Community Bank General Fund, Dam improvements, interest paid at 2.75%, principal payments of \$14,450 due annually in July, with interest payments made semi-annually.	\$ 231,190	\$ 14,450
Loan Payable, Union Bank Town Hall Fund, Town Hall renovations, interest paid at 3%, monthly principal payments of \$4,714, due July 1, 2038.	 789,727	 33,345
Total Government Activity	\$ 1,020,917	\$ 47,795
Business-type Activity:		
Loan Payable, Union Bank Water system upgrade interim financing, interest at 2.19%, due December 31, 2019. This loan will be refinanced when the Water Fund improvement project is completed. The re- financed loan will be paid over 40 years and will include interest at no higher than 2.75%.	\$ 1,259,447	\$ 1,259,447
Total Business-type Activity	\$ 1,259,447	\$ 1,259,447

Interest and administration fees paid on the Water bonds was \$12,206 and interest paid on the Governmental loans was \$30,936 for 2019.

#### NOTES TO FINANCIAL STATEMENTS

**DECEMBER 31, 2019** 

#### **NOTE 5 - LONG-TERM LIABILITIES (Continued)**

During the fiscal year ended December 31, 2019, the following changes occurred in bonds and loans payable:

	Total	Governmental Activities	Business-Type Activities	
Long-term liabilities at January 1, 2018	\$ 2,672,669	\$ 1,067,737	\$ 1,604,932	_
Loan proceeds	278,409	0	278,409	
Loan payments	(670,704)	(46,810)	(623,894)	)
Long-term liabilities at December 31, 2019	2,280,374	1,020,927	1,259,447	_
Due within one year	(1,307,242)	(47,795)	(1,259,447)	<u>)</u>
Due after one year	\$ 973,132	\$ 973,132	\$ 0	_

The Long-term liabilities will mature as follows:

	Gov	ernmental Ac	tivities	3	Business-Type Activities						
	Principal	Interest		Total	Principal	Int/Admin	Total				
2020	\$ 47,795	\$ 29,604	\$	77,399	\$ 1,259,447	\$ 27,695	\$ 1,287,142				
2021	48,809	28,176		76,985	0	0	0				
2022	49,854	26,733		76,587	0	0	0				
2023	50,931	25,258		76,189	0	0	0				
2024	52,040	23,765		75,805	0	0	0				
2025-2029	234,398	94,945		329,343	0	0	0				
Thereafter	537,100	60,278		597,378	0	0	0				
	\$1,020,927	\$288,759	\$ 1	1,309,686	\$ 1,259,447	\$ 27,695	\$ 1,287,142				

#### **NOTE 6 - PROPERTY TAXES**

Property taxes are due October 3<sup>rd</sup> and become delinquent on October 4th. Interest is assessed at 1% per month for the first three months and then 1.5% every month after that. A penalty of 8% is assessed when the taxes become delinquent. The Town of Fairlee bills and collects its own property taxes and also for the education taxes for the State of Vermont. Town tax revenue is recognized when cash is received. For the year ended December 31, 2019, the tax rate was as follows:

	Re	sidential	Non-	Non-Residential			
Education	\$	1.8561	-\$	1.6095			
Municipal		0.5817		0.5817			
	\$	2.4378	\$	2.1912			

# NOTES TO FINANCIAL STATEMENTS

**DECEMBER 31, 2019** 

# NOTE 7 - FUND BALANCES AND NET POSITION

The fund balances and net position classifications are as follows:

	Rest	tricted	Committed			
Capital Fund						
Bridges and Culverts	\$	0	\$	20,951		
Lake Morey Road		0		100,597		
Highway		0		1,137		
Highway Rebuilding		0		56,598		
Town Hall		0		18,009		
Furnace Replacement		0		11,000		
Railroad Station		0		1,101		
Fire Truck and Equipment		0		155,146		
Misc. Building and Sheds		0		7,000		
Town Common		0		1,443		
Police		0		7,533		
Computer Plan		0		21,470		
Library Facility		0		10,000		
Playground Equipment		0		550		
Exterior Building Maintenance		0		42,837		
Transfer station		0		38,000		
Milfoil		0		31,250		
Vault Expansion		0		2,000		
Village Center Enhancement		0		9,146		
Total Capital Fund	\$	0	\$	535,768		
Nonmajor Funds:						
Cemetery Commission/ CD	\$ :	22,992	\$	0		
Recreation Council		10,123		0		
Historical Society		4,992		0		
Lange Forest	:	25,223		0		
Timber Trust		28,133		0		
Gravel Pit		27,003		0		
Fireman's Stock		20,196		0		
Reappraisal Reserve		<b>7</b> 5,755		0		
Restoration Fees Reserve		10,712		0		
Lister's Training Reserve		1,984		0		
Railroad Station Fund		13,890		0		
Memorial Contributions		202		0		
Perkins Library Fund		32,393		0		
Town Hall Fundraising		118		0		
Roslene Ordway Fund		2,513		0		
Total Nonmajor Funds	\$ 2	76,229	\$	0		
Fiduciary Funds:			_			
Scholarship Fund	\$ 13	37,462	\$	0		
S. Miller Bequest		33,698	•	0		
Total Fiduciary Funds		71,160	\$	0		

#### NOTES TO FINANCIAL STATEMENTS

**DECEMBER 31, 2019** 

#### NOTE 8 – CURRENT USE TAX ABATEMENT

The State of Vermont operates a Current Use Program and enters into tax abatement agreements directly with landowners. Enrolled landowners are required to manage their land in accordance with an approved plan, and the land is subject to a lien to recover taxes abated if the land is ever developed. In exchange, the landowners receive a reduction in assessed value on their property tax bills, which results in a reduction of property tax revenue to the Town. For 2019, the amount of Town property taxes foregone as a result of the Current Use Program was approximately \$74,000. In accordance with 32 V.S.A § 3760, the State of Vermont limits the total loss of revenue to zero by providing the Town with a Hold Harmless payment in the following year that is equivalent to the taxes previously foregone.

# NOTE 9 - WATER SYSTEM IMPROVEMENTS

The Town has committed to a Water System improvement project that is expected to cost \$3,675,000. The cost of the project will be financed through a USDA loan of \$2,031,000 and a USDA grant of \$1,644,000. Eligible costs of the project through December 31, 2019 totaled \$1,360,191. The project is expected to be completed in 2020.

#### NOTE 10 – LITIGATION PROCEEDS

A legal settlement, Town of Fairlee v. Engineering Ventures, Inc., was resolved as of May 16, 2019, resulting in an award of \$900,000 to the Town. The settlement was related to a faulty water tank that was installed in prior years. \$300,000 of the proceeds were used to repay the Union Bank. The loan from Union Bank was used to finance engineering and legal costs incurred in 2017 and 2018 related to the litigation. In addition, \$323,894 of the proceeds were used to pay off the Water Bond for the old tank.

#### **NOTE 11 – SUBSEQUENT EVENTS**

Management has evaluated subsequent events through December 17, 2020, the date the financial statements are available to be issued, and there is nothing to disclose.

#### SCHEDULE 1

# TOWN OF FAIRLEE, VERMONT

# COMBINING AND INDIVIDUAL FUND BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS

# MODIFIED CASH BASIS

#### DECEMBER 31, 2019

	Special Revenue Funds														
4.007m2		emetery mmission	Recreation Council		Historical Society		Lange Forest		Timber Trust		Gravel Pit		Fireman's Stock		
ASSETS Investments - restricted Due from other funds	\$	0 22,992	\$	0 10,123	\$	0 4,992	\$	0 25,223	\$	0 28,133	\$	0 27,003	\$	17,285 2,911	
Total assets		22,992	\$	10,123	\$	4,992	\$	25,223	\$	28,133		27,003	\$	20,196	
FUND BALANCES Restricted	\$	22,992	\$	10,123	_\$	4,992	_\$	25,223	\$	28,133	_\$_	27,003	_\$	20,196	
Total fund balances	\$	22,992	5	10,123	\$	4,992	\$	25,223	\$	28,133	\$	27,003	\$	20,196	

# COMBINING AND INDIVIDUAL FUND BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS

#### MODIFIED CASH BASIS

# DECEMBER 31, 2019

						Special Re	venue	Funds						apital cts Funds		rmenant st Funds		
		appriasal Reserve		storation s Reserve	I T	Listers' 'raining Reserve	Railroad Station Fund		Memorial Contributions		Perkins Library Fund		rkins brary Town		R	oslene Ordway Trust	N	Total Ionmajor Funds
ASSETS Investments - restricted Due from other funds	\$ —	0 75,755	\$	0 10,712	\$	0 1,984	\$	0 13,890	\$	0 202	\$	0 32,393	\$	0 118	\$	0 2,513	\$	17,285 258,944
Total assets		75,755	\$	10,712		1,984	\$	13,890	\$	202		32,393	\$	118	_\$	2,513		276,229
FUND BALANCES Restricted	\$	75,755	_\$	10,712	\$	1,984	\$	13,890	\$	202	_\$	32,393	\$	118	\$	2,513	_\$_	276,229
Total fund balances	<u>s</u>	75,755	\$	10,712	\$	1,984	\$	13,890	\$	202	\$	32,393	\$	118	\$	2,513	\$	276,229

# COMBINING AND INDIVIDUAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS

#### MODIFIED CASH BASIS

						S	pccial	Revenue Fi	ındş					
	Cemetery Commission		Recreation Council		Historical Society		Lange Forest		Timber Trust		Gravel Pit		Fireman's Stock	
REVENUES														
Sales	\$	840	\$	1,281	S	0	\$	9,735	\$	0	5	0	\$	0
Investment income		61		30		12		48		71		68		4,860
Dues and donations		0		0		3,982		0		0		0		0
State of Vermont		0		0		0		0		0		0		0
Restoration Fees		0		0		0		0		0		0		0
Miscellaneous		200		0		50		0		0		0		0.
Total revenues		1,101		1,311		4,044	_	9,783		71		68		4,860
EXPENDITURES														
General government		0		0		0		0		0		0		0
Cemetery		19,428		0		0		0		0		0		0
Culture and recreation		0		3,678		3,215		400		0		0		0
Total expenditures		19,428		3,678		3,215		400		0		0		0
NET CHANGE IN FUND BALANCE		(18,327)		(2,367)		829		9,383		71		68		4,860
FUND BALANCES - JANUARY 1, 2019		41,319		12,490		4,163		15,840		28,062		26,935		15,336
FUND BALANCES - DECEMBER 31, 2019	\$	22,992	\$	10,123	\$	4,992	\$	25,223	\$	28,133	S	27,003	\$	20,196

#### TOWN OF FAIRLEE, VERMONT SCHEOULE 2

# COMBINING AND INDIVIDUAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS

#### MODIFIED CASH BASIS

		Reappraisal Reserve		Restoration Fees Reserve		Special Re Lister's Training Reserve		evenue Funds Railroad Station Fund		Memorial Contributions		Perkins Library Fund		Capital Project Funds Town Hall Fundraising		Permanent Trust Funds Roslene Ordway Trust		Total Nonmajor Funds	
REVENUES																			
Sales	\$	0	\$	0	S	0	\$	0	\$	0	\$	0	\$	0	\$	0	\$	11,85 <del>6</del>	
Investment income		184		0		0		1,398		0		80		0		6		6,818	
Dues and donations		0		0		0		0		0		2,317		0		0		6,299	
State of Vermont		6,493		0		0		0		0		0		0		0		6,493	
Restoration Fees		0		3,217		0		0		0		0		0		0		3,217	
Miscellaneous		0		0		0		0		0		0		0		0		250	
Total revenues		6,677		3,217		0		1,398		0		2,397		0		6	$\equiv$	34,933	
EXPENDITURES																			
General government		0		2,050		0		0		0		0		0		0		2,050	
Cemetery		0		. 0		0		U		0		a		a		ດ		19,428	
Culture and recreation		0		0		0		0		0		7,569		ū		o o		14,862	
Total expenditures		0		2,050		0		0		0		7,569		0		0		36,340	
NET CHANGE IN FUND BALANCE		6,677		1,167		0		1,398		0		(5,172)		0		6		(1,407)	
FUND BALANCES - JANUARY 1, 2019		69,078		9,545		1,984		12,492		202		37,565		118		2,507	_	277,636	
FUND BALANCES - DECEMBER 31, 2019	S	75,755	\$	10,712	\$	1.984	\$	13,890	\$	202	s	32,393	\$	118	\$	2,513	\$	276,229	